

Colorado Department of the Treasury

FY 25-26

Legislative Request for Information: Certificates of Participation

State Treasurer Dave Young
Report to Joint Budget Committee



Table of Contents

About this Report3

Letter to the General Assembly4

Certificates of Participation (COPs)5

 Summary.....5

 Historical Payment Schedule of Outstanding COPs.....6

 Current Outstanding COPs7

 Building Excellent Schools Today (BEST Program).....8

 Senate Bill 20-219: Higher Education Purchase Program and Construction Capital.....11

 Senate Bill 17-267: Rural Colorado12

About this Report

The State Treasurer is requested to submit an annual report to the Joint Budget Committee concerning the status of the State's debt obligations for all certificates of participation managed by the State Treasurer. The report includes the current state fiscal year payments, the upcoming state fiscal year obligations, schedules of each certificate of participation reported on, and historical and current interest rates that the State is paying on each certificate of participation. The report is submitted on November 1 of each fiscal year.



Letter to the General Assembly

November 1, 2024
Joint Budget Committee
200 East 14th Avenue, Floor 3
Denver, CO 80203

Dear Members of the Joint Budget Committee:

As State Treasurer, I am pleased to provide the following data, which reflects certificate of participation (COP) financings through the Department of Treasury pursuant to Section 24-36-121, C.R.S. Please feel free to contact me if you have any questions about the report or our debt management unit.

Sincerely,



David L. Young

A handwritten signature in blue ink that reads "David L. Young". The signature is fluid and cursive, with the first name "David" and last name "Young" clearly legible.

Colorado State Treasurer

Certificates of Participation (COPs)

The mission of the Debt Management Unit is to centralize and manage the State's public finance needs at the lowest and most efficient cost to taxpayers over time, subject to global financial conditions, through the design and implementation of public debt management. This management offers financial service expertise to other State agencies while reducing overall risk exposure and maintaining the State's credit rating.

Summary

Outstanding Certificates of Participation by Purpose as of June 30, 2024

Issue	Series	Original Principal	Outstanding Principal	True Interest Cost	Maturity	Call Date
<u>Building Excellent Schools Today</u>						
Certificates of Participation	2021S	\$ 150,415,000	\$ 141,545,000	2.778%	3/15/2046	03/15/2031
Certificates of Participation	2020R	98,030,000	89,425,000	2.660%	3/15/2045	3/15/2030
Refunding Certificates of Participation (Cinderella)	2019Q	74,935,000	73,065,000	2.522%	3/15/2036	3/15/2029
Refunding Certificates of Participation (Cinderella)	2019P	155,595,000	152,810,000	2.290%	3/15/2035	3/15/2029
Certificates of Participation	2019O	165,805,000	147,915,000	4.335%	3/15/2044	3/15/2029
Certificates of Participation	2018N	240,425,000	223,555,000	4.362%	3/15/2043	3/15/2028
Refunding Certificates of Participation	2018M	93,535,000	70,380,000	3.005%	3/15/2031	3/15/2028
Refunding Certificates of Participation	2018L	75,290,000	59,825,000	2.760%	3/15/2030	3/15/2028
Refunding Certificates of Participation	2017K	115,790,000	58,330,000	2.510%	3/15/2031	3/15/2027
Certificates of Participation	2017J	156,305,000	156,305,000	3.819%	3/15/2042	3/15/2027
Certificates of Participation	2013I	89,510,000	7,520,000	4.396%	3/15/2027	3/15/2024
Certificates of Participation	2012H	195,965,000	2,000,000	3.122%	3/15/2026	3/15/2022
Certificates of Participation (QSCB)*	2010D	95,690,000	22,600,000	7.047%	3/15/2028	Non-Callable
Certificates of Participation (QSCB)*	2009A	87,145,000	-	0.094%	3/15/2024	Non-Callable
		\$ 1,794,435,000	\$ 1,205,275,000			
*Principal outstanding is net of the Sinking Fund deposits made to the Trustee.						
<u>SB-219 Higher Education Lease Purchase Program</u>						
Certificates of Participation	2020	\$ 64,250,000	\$ 60,190,000	1.837%	9/1/2041	9/1/2031
		\$ 64,250,000	\$ 60,190,000			
<u>Higher Education Capital Construction Program</u>						
Certificates of Participation	2014A	\$ 110,485,000	\$ 46,460,000	2.315%	11/1/2026	Non-Callable
Certificates of Participation	2009	35,905,000	9,740,000	3.726%	11/1/2027	Non-Callable
-		\$ 146,390,000	\$ 56,200,000			
<u>Rural Colorado Lease Purchase Program</u>						
Certificates of Participation	2022	\$ 500,000,000	\$ 488,345,000	3.806%	12/15/2041	12/15/2032
Certificates of Participation	2021A	500,000,000	452,915,000	1.924%	12/15/2040	12/15/2032
Certificates of Participation	2020A	500,000,000	435,290,000	2.127%	12/15/2039	12/15/2030
Certificates of Participation	2018A	500,000,000	391,575,000	3.476%	12/15/2037	12/15/2028
		\$ 2,000,000,000	\$ 1,768,125,000			
Total		\$ 4,005,075,000	\$ 3,089,790,000			

Historical Payment Schedule of Outstanding COPs

Annual Debt Service by Category on Fiscal Year Schedule as of June 30, 2024

Period Ending	BEST Program ⁽¹⁾	SB-219 Higher Education Lease Purchase Program	Higher Education Capital Construction Program ⁽²⁾	Rural Colorado Lease Purchase Program	Total Debt Service
6/30/2010	3,535,000		559,378		4,094,378
6/30/2011	11,879,355		1,525,575		13,404,930
6/30/2012	35,313,692		5,089,575		40,403,267
6/30/2013	36,941,400		2,936,000		39,877,400
6/30/2014	48,219,814		2,940,100		51,159,914
6/30/2015	54,807,136		6,037,047		60,844,183
6/30/2016	55,017,462		8,322,700		63,340,162
6/30/2017	54,996,627		8,324,775		63,321,402
6/30/2018	66,337,052		8,326,125		74,663,177
6/30/2019	72,312,031		8,323,800	37,495,221	118,131,051
6/30/2020	79,321,042		19,612,775	37,499,925	136,433,742
6/30/2021	87,443,182		19,610,625	74,990,840	182,044,647
6/30/2022	96,307,888	2,875,598	19,607,125	112,487,140	231,277,751
6/30/2023	96,032,978	4,746,375	19,603,000	147,969,213	266,188,466
6/30/2024	95,686,282	4,754,875	19,611,750	147,972,438	265,845,763
6/30/2025	95,734,596	4,753,000	19,612,563	147,970,288	265,894,983
6/30/2026	95,723,749	4,755,625	19,610,375	147,969,713	265,885,474
6/30/2027	95,710,989	4,752,500	19,616,250	147,971,963	265,888,217
6/30/2028	95,699,621	4,753,375	1,845,000	147,968,038	248,421,033
6/30/2029	95,689,117	4,752,875		147,968,413	248,410,404
6/30/2030	95,678,500	4,755,625		147,972,763	248,406,888
6/30/2031	93,072,870	4,751,375		147,972,563	245,796,807
6/30/2032	88,977,070	4,754,750		147,969,888	241,701,707
6/30/2033	87,552,041	4,752,000		147,968,856	240,272,897
6/30/2034	83,698,805	4,754,300		147,971,350	236,424,455
6/30/2035	81,756,095	4,751,200		147,967,625	234,474,920
6/30/2036	81,744,649	4,752,500		147,967,650	234,464,799
6/30/2037	81,735,388	4,752,900		147,971,850	234,460,138
6/30/2038	81,727,288	4,752,200		147,971,675	234,451,163
6/30/2039	77,671,675	4,755,100		147,967,650	230,394,425
6/30/2040	70,768,850	4,751,400		147,971,750	223,492,000
6/30/2041	66,237,263	4,750,900		147,971,500	218,959,663
6/30/2042	63,663,413	4,753,200		147,969,800	216,386,413
6/30/2043	61,961,800				61,961,800
6/30/2044	61,963,200				61,963,200
6/30/2045	61,964,800				61,964,800
6/30/2046	61,963,200				61,963,200
Total	\$2,674,845,916	\$97,931,673	\$198,413,922	\$3,221,878,107	\$6,193,069,619

(1) Represents actual payments for the BEST Program reflecting the actual subsidy amount received from the ' federal government. Does not include matching money payments received from school districts. (2) Represents gross COP payments and does not include payments received from participating institutions.

Current Outstanding COPs

Annual Debt Service by Category on Fiscal Year Schedule as of June 30, 2024

Period Ending	BEST Program ⁽¹⁾	SB-219 Higher Education Lease Purchase Program	Higher Education Capital Construction Program ⁽²⁾	Rural Colorado Lease Purchase Program	Total Debt Service
6/30/2024	95,686,282	4,754,875	17,432,169	147,972,438	265,845,763
6/30/2025	95,734,596	4,753,000	19,612,563	147,970,288	265,894,983
6/30/2026	95,723,749	4,755,625	19,610,375	147,969,713	265,885,474
6/30/2027	95,710,989	4,752,500	19,616,250	147,971,963	265,888,217
6/30/2028	95,699,621	4,753,375	1,845,000	147,968,038	248,421,033
6/30/2029	95,689,117	4,752,875		147,968,413	248,410,404
6/30/2030	95,678,500	4,755,625		147,972,763	248,406,888
6/30/2031	93,072,870	4,751,375		147,972,563	245,796,807
6/30/2032	88,977,070	4,754,750		147,969,888	241,701,707
6/30/2033	87,552,041	4,752,000		147,968,856	240,272,897
6/30/2034	83,698,805	4,754,300		147,971,350	236,424,455
6/30/2035	81,756,095	4,751,200		147,967,625	234,474,920
6/30/2036	81,744,649	4,752,500		147,967,650	234,464,799
6/30/2037	81,735,388	4,752,900		147,971,850	234,460,138
6/30/2038	81,727,288	4,752,200		147,971,675	234,451,163
6/30/2039	77,671,675	4,755,100		147,967,650	230,394,425
6/30/2040	70,768,850	4,751,400		147,971,750	223,492,000
6/30/2041	66,237,263	4,750,900		147,971,500	218,959,663
6/30/2042	63,663,413	4,753,200		147,969,800	216,386,413
6/30/2043	61,961,800				61,961,800
6/30/2044	61,963,200				61,963,200
6/30/2045	61,964,800				61,964,800
6/30/2046	61,963,200				61,963,200
6/30/2047					
6/30/2048					
6/30/2049					
6/30/2050					
6/30/2051					
6/30/2052					
6/30/2053					
6/30/2054					
Total	\$1,876,381,257	\$90,309,700	\$69,758,423	\$2,811,435,769	\$4,847,885,148

(1) Represents gross payments for the BEST Program net of the subsidy received on the State's 2010D COPs; does not include matching money payments received from school districts. Assumes a sequestration rate of 5.70% throughout the term of the 2010D COPs (final maturity 3/15/2028). (2) Represents gross COP payments and not include payments received from participating institutions.

Building Excellent Schools Today (BEST Program)

All Outstanding BEST Program COPs as of June 30, 2024 (Page 1 of 3)

Series 2021S; 2020R; 2019Q; 2019P; 2019O

Principal/Interest (000's)										
Fiscal Year Ending June 30	\$150,415,000		\$98,030,000		\$74,935,000		\$155,595,000		\$165,805,000	
	Certificates of Participation Series 2021S		Certificates of Participation Series 2020R		Refunding Certificates of Participation Series 2019Q		Refunding Certificates of Participation Series 2019P		Certificates of Participation Series 2019O	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2025	1,375	5,935	1,875	3,812	835	1,688	6,310	3,331	3,730	6,508
2026	1,445	5,866	1,970	3,718	855	1,669	4,450	3,194	3,915	6,321
2027	1,530	5,794	2,065	3,620	870	1,649	6,595	3,097	4,110	6,125
2028	1,605	5,717	2,170	3,516	3,700	1,629	6,735	2,953	4,315	5,920
2029	1,690	5,637	2,265	3,408	4,185	1,543	6,885	2,806	4,515	5,704
2030	1,780	5,552	2,380	3,295	4,315	1,447	7,030	2,656	4,740	5,478
2031	2,150	5,463	2,500	3,176	4,460	1,346	7,180	2,503	4,970	5,241
2032	2,710	5,356	2,625	3,051	4,605	1,244	7,335	2,346	5,215	4,993
2033	3,695	5,220	2,755	2,919	4,710	1,137	35,575	2,186	5,475	4,732
2034	4,375	5,036	2,890	2,782	4,820	1,029	32,010	1,411	5,750	4,458
2035	4,920	4,817	3,035	2,637	2,670	917	32,705	713	6,035	4,171
2036	5,160	4,571	2,270	2,516	37,040	856			6,340	3,869
2037	5,370	4,364	1,620	2,425					6,650	3,552
2038	5,585	4,150	1,685	2,360					6,915	3,286
2039	5,805	3,926	1,750	2,293					7,190	3,010
2040	6,035	3,694	1,820	2,223					7,480	2,722
2041	6,280	3,453	1,890	2,150					3,245	2,423
2042	5,925	3,201	-	2,074					3,370	2,293
2043	4,460	2,964	-	2,074					3,510	2,158
2044	4,640	2,786	-	2,074					50,445	2,018
2045	5,430	2,600	51,860	2,074						
2046	59,580	2,383								
TOTALS	\$141,545	\$98,485	\$89,425	\$58,197	\$73,065	\$16,154	\$152,810	\$27,196	\$147,915	\$84,982
True Interest Cost:	2.778%		2.660%		2.522%		2.290%		4.335%	
Next Call Date:	3/15/2031		3/15/2030		3/15/2029		3/15/2029		3/15/2029	
Coupon Dates:	September 15	March 15	September 15	March 15	September 15	March 15	September 15	March 15	September 15	March 15
Purpose:	New Money		New Money		Refunding		Refunding		New Money	

Color Legend

Non-Callable	Callable
--------------	----------

BEST Program represents gross payments net of subsidy received on 2010D COP; Does not include matching money payments received by Districts

All Outstanding BEST Program COPs as of June 30, 2024 (Page 2 of 3)

Series 2018N; 2018M; 2018L; 2018K; 2018J

Principal/Interest (000's)										
Fiscal Year Ending June 30	\$240,425,000		\$93,535,000		\$75,290,000		\$115,790,000		\$156,305,000	
	Certificates of Participation Series 2018N		Refunding Certificates of Participation Series 2018M		Refunding Certificates of Participation Series 2018L		Refunding Certificates of Participation Series 2017K		Certificates of Participation Series 2017J	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2025	2,860	9,826	4,500	3,519	8,840	2,773	7,535	2,917	-	7,475
2026	2,995	9,683	4,715	3,294	9,270	2,331	7,905	2,540	-	7,475
2027	3,130	9,533	4,945	3,058	9,725	1,868	8,295	2,145	-	7,475
2028	3,285	9,377	5,185	2,811	10,195	1,382	8,700	1,730	-	7,475
2029	3,385	9,212	12,440	2,552	10,690	872	9,130	1,295	-	7,475
2030	3,545	9,043	13,045	1,930	11,105	444	9,580	838	-	7,475
2031	3,370	8,866	25,550	1,278			7,185	359	-	7,475
2032	3,055	8,697							30,270	7,475
2033	3,205	8,545							1,435	5,962
2034	3,365	8,384							1,485	5,904
2035	3,525	8,216							1,535	5,860
2036	3,695	8,040							1,590	5,798
2037	23,875	7,855							20,275	5,749
2038	25,065	6,661							21,285	4,735
2039	26,315	5,408							18,270	3,705
2040	20,465	4,355							19,135	2,840
2041	21,285	3,537							20,040	1,935
2042	22,140	2,685							20,985	989
2043	44,995	1,800								
2044										
2045										
2046										
TOTALS	\$223,555	\$139,723	\$70,380	\$18,442	\$59,825	\$9,670	\$58,330	\$11,824	\$156,305	\$103,277
True Interest Cost:	4.362%		3.005%		2.760%		2.510%		3.819%	
Next Call Date:	3/15/2028		3/15/2028		3/15/2028		3/15/2027		3/15/2027	
Coupon Dates:	September 15	March 15	September 15	March 15	September 15	March 15	September 15	March 15	September 15	March 15
Purpose:	New Money		Refunding		Refunding		Refunding		New Money	

Color Legend

Non-Callable	Callable
---------------------	-----------------

BEST Program represents gross payments net of subsidy received on 2010D COP; Does not include matching money payments received by Districts.

All Outstanding BEST Program COPs as of June 30, 2024 (Page 3 of 3)

Series 2013I; 2012H; 2010D; 2009A

Principal/Interest (000's)								
Fiscal Year Ending June 30	\$89,510,000 Certificates of Participation Series 2013I		\$195,965,000 Certificates of Participation Series 2012H		\$95,690,000 Certificates of Participation Series 2010D		\$87,145,000 Certificates of Participation Series 2009A	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2025	2,365	376	-	50	5,650	6,523		
2026	2,505	258	2,000	50	5,650	6,523		
2027	2,650	133			5,650	6,523		
2028					5,650	6,523		
2029								
2030								
2031								
2032								
2033								
2034								
2035								
2036								
2037								
2038								
2039								
2040								
2041								
2042								
2043								
2044								
2045								
2046								
TOTALS	\$7,520	\$767	\$2,000	\$100	\$22,600	\$26,092	\$0	\$0
True Interest Cost:	4.396%		3.122%		7.047%		0.094%	
Next Call Date:	3/15/2024		3/15/2022		Non-Callable		Non-Callable	
Coupon Dates:	September 15	March 15	September 15	March 15	September 15	March 15	September 15	March 15
Purpose:	New Money		New Money		New Money		New Money	

Color Legend

Non- Callable	Callable
--------------------------	-----------------

BEST Program represents gross payments net of subsidy received on 2010D COP; Does not include matching money payments received by Districts.

Senate Bill 20-219: Higher Education Purchase Program and Construction Capital

Higher Education Lease Purchase/Capital Construction COPs as of June 30, 2024

Principal/Interest (000's)						
Fiscal Year Ending June 30	\$64,250,000 SB-219 Higher Education Lease Purchase Certificates of Participation Series 2020		\$110,485,000 Higher Education Capital Construction Program Certificates of Participation Series 2014A		\$35,905,000 Higher Education Capital Construction Program Certificates of Participation Series 2009	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	2,190	2,563	14,720	1,955	2,515	423
2026	2,305	2,451	15,470	1,200	2,645	295
2027	2,420	2,333	16,270	407	2,780	160
2028	2,545	2,208			1,800	45
2029	2,675	2,078				
2030	2,815	1,941				
2031	2,955	1,796				
2032	3,110	1,645				
2033	3,250	1,502				
2034	3,385	1,369				
2035	3,520	1,231				
2036	3,665	1,088				
2037	3,815	938				
2038	3,970	782				
2039	4,135	620				
2040	4,300	451				
2041	4,475	276				
2042	4,660	93				
2043						
TOTALS	\$60,190	\$25,365	\$46,460	\$3,562	\$9,740	\$923
True Interest Cost:	1.837%		2.315%		3.726%	
Next Call Date:	9/1/2031		Non-Callable		Non-Callable	
Coupon Dates:	September 1	March 1	May 1	November 1	May 1	November 1
Purpose:	New Money		Refunding		Refunding	

Color Legend

Non-Callable	Callable
--------------	----------

Higher Education Capital Construction Program: Represents gross COP payments and does not include payments from participating institutions.

Senate Bill 17-267: Rural Colorado

All Outstanding Rural Colorado Lease Purchase Program COPs

As of June 30, 2024

Principal/Interest (000's)								
Fiscal Year Ending June 30	\$500,000,000 Certificates of Participation Series 2022A		\$500,000,000 Certificates of Participation Series 2021A		\$500,000,000 Certificates of Participation Series 2020A		\$500,000,000 Certificates of Participation Series 2018A	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2025	6,375	29,109	17,625	19,869	18,530	18,965	20,030	17,466
2026	6,765	28,715	18,530	18,965	19,480	18,015	21,060	16,439
2027	7,185	28,297	19,480	18,015	20,480	17,016	22,140	15,359
2028	7,625	27,852	20,480	17,016	21,530	15,966	23,275	14,224
2029	8,100	27,381	21,530	15,966	22,635	14,862	24,465	13,030
2030	8,605	26,880	22,635	14,862	23,795	13,701	25,720	11,775
2031	9,135	26,347	23,795	13,701	25,015	12,481	27,040	10,458
2032	9,700	25,782	25,015	12,481	26,295	11,198	28,425	9,074
2033	10,300	25,182	26,295	11,198	27,645	9,850	29,880	7,619
2034	10,940	24,545	27,645	9,850	29,065	8,432	31,245	6,250
2035	11,605	23,869	29,065	8,432	30,400	7,097	32,505	4,995
2036	12,325	23,151	30,400	7,097	31,640	5,856	33,840	3,658
2037	13,095	22,388	31,640	5,856	32,765	4,732	35,235	2,260
2038	13,900	21,578	32,765	4,732	33,935	3,562	36,715	784
2039	53,415	19,559	33,935	3,562	35,320	2,177		
2040	56,725	16,255	35,320	2,177	36,760	735		
2041	98,890	11,586	36,760	735				
2042	143,660	4,310						
2043								
TOTALS	\$488,345	\$412,786	\$452,915	\$184,514	\$435,290	\$164,645	\$391,575	\$133,391
True Interest Cost:	3.806%		1.924%		2.127%		3.476%	
Next Call Date:	12/15/2032		12/15/2031		12/15/2030		12/15/2028	
Coupon Dates:	June 15	December 15	June 15	December 15	June 15	December 15	June 15	December 15
Purpose:	New Money		New Money		New Money		New Money	

Color Legend

Non-Callable	Callable
--------------	----------



This report was prepared by the Colorado Department of the Treasury. This report has been submitted to the Joint Budget Committee of the Colorado General Assembly.

Nov. 1, 2024

treasury.colorado.gov

For more information, contact Treasurer Dave Young at treasurer.young@state.co.us.

Photo Credits: Unsplash